

PTQ5425

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ACTION PRM-10

INFO	LOG-00	AF-01	AID-00	CIAE-00	INL-01	OASY-00	DODE-00
	SRPP-00	EB-01	OIGO-01	FBIE-00	INLB-01	H-01	TEDE-00
	INR-00	IO-06	LAB-01	L-01	ADS-00	M-00	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01
	SP-00	SS-00	STR-01	TRSE-00	T-00	USIE-00	PMB-00
	PRME-01	DRL-09	G-00	/041W			

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R 091507Z AUG 95
FM AMEMBASSY KAMPALA
TO RWANDA COLLECTIVE
SECSTATE WASHDC 4948

LIMITED OFFICIAL USE SECTION 01 OF 02 KAMPALA 005696

FOR A/S OAKLEY (PRM) FROM REFCOORD KELLEY

E.O. 12356: N/A

TAGS: PREF, PREL, PHUM, PINS, MARR, RW, CG
SUBJECT: FUNDING FOR EASTERN ZAIRE CAMP RELOCATIONS,
GREAT LAKES REGIONAL MASS INFORMATION CAMPAIGN, AND
CLOSED CAMP IN TANZANIA

REF: (A) GENEVA 6066 (B) YAOUNDE 6306 (C) KIGALI 2507
(D) KAMPALA 5594 (E) GENEVA 5868

1. UNHCR IS NOT SUFFICIENTLY SEIZED WITH THE SECURITY
THREATS WHICH EXIST ON THE ZAIRE/RWANDA BORDER. REFTEL

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UNITED STATES DEPARTMENT OF STATE

REVIEW AUTHORITY: HARMON E KIRBY

DATE/CASE ID: 30 MAR 2009 200103014 DECONTROLLED/UNCLASSIFIED

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A IS THE LATEST INDICATOR TO UNDERSTAND HOW THREATENED RWANDA PERCEIVES ITSELF TO BE AND IN FACT MAY BE (SEE REFTEL B). IF UNHCR SPECIAL ENVOY FAUBERT DOES NOT SUCCEED IN GETTING GOVERNMENT OF ZAIRE AGREEMENT TO RELOCATION OF CAMPS DURING HIS MEETINGS IN ZAIRE THIS WEEK, THE US, TOGETHER WITH FRANCE AND BELGIUM, OR ALONE, MUST PULL OUT ALL THE STOPS (IF ANY EXIST) TO GET ZAIRIAN AGREEMENT. STOPS MIGHT INCLUDE BOTH CARROTS AND/OR STICKS WHICH EMBASSY KINSHASA IDENTIFIES IN THEIR DISCUSSIONS WITH THE GOZ.

2. TO ENHANCE UNHCR'S UNDERSTANDING OF THE SITUATION ON THE GROUND, THE BRIEFINGS WHICH THE US HAS PROMISED SHOULD BE CONDUCTED IMMEDIATELY (REFTEL A, PARA 9). DELAY IN DELIVERING ON SUCH COMMITMENTS MERELY CONVEYS TO UNHCR THAT THEY CAN RESPOND WITH A SIMILARLY BLASE ATTITUDE. THE CENTRAL AFRICAN GREAT LAKES REGION DOES NOT TAKE A HOLIDAY DURING THE MONTH OF AUGUST (REFTEL B, PARA 6), AS OUR EUROPEAN FRIENDS DO.

3. ACTIONS REQUESTED: REGIONAL REFUGEE COORDINATOR (RRC) ASSUMES THAT PRM HAS NOT YET MADE ITS FINAL FY '95 CONTRIBUTIONS TO UNMCR FOR THE GREAT LAKES REGION. EVEN IF THE TRADITIONAL US CONTRIBUTION IS NOW CLOSER TO 20 PERCENT, RATHER THAN 25 PERCENT, RRC ASSUMES PRM INTENDS A CONTRIBUTION AT LEAST IN THE \$50-55M RANGE, INCLUDING THE AMOUNT ALREADY CONTRIBUTED FOR THE CZSC/LG INITIATIVE IN ZAIRE. THAT BEING THE ASSUMPTION AND DESPITE UNHCR'S (AND THE RRC'S) LOATHING OF EARMARKS, RRC STRONGLY URGES THAT FINAL FY '95 CONTRIBUTION BE TIGHTLY/TIGHTLY EARMARKED: (A) FOR EASTERN ZAIRE CAMP LIMITED OFFICIAL USE

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RELOCATIONS, (B) FOR THE MASS INFORMATION CAMPAIGN (SEE REFTEL C, PARA 13), AND (C) FOR A CLOSED CAMP IN TANZANIA (SEE REFTEL C, PARA 13, AND REFTEL D, PARA 7). DISCUSSION OF THESE RECOMMENDATIONS FOLLOWS.

4. EASTERN ZAIRE CAMP RELOCATIONS. THE FACTS ARE THAT UNHCR HAS BEEN STRAPPED FOR FUNDS AND DOES NOT YET HAVE GOZ AGREEMENT FOR CAMP RELOCATIONS. UNDER THESE CIRCUMSTANCES, IT IS NOT SURPRISING THAT US

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7. LESSON LEARNED: QUOTE XONT UNOY TE EARMARKS DA SST
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WORK; WHEN THE US MEANS BUSINESS, CONTRIBUTIONS MUST BE
EARMARKED AND COUNTERSIGNED BY UNHCR. PAGE TWO OF COVER
LETTER TO THE REVISED APPEAL (REFTEL E, PARA 2) REQUESTS

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THAT DONORS, ESPECIALLY MAJOR DONORS, NOT TOO NARROWLY
EARMARK THEIR CONTRIBUTIONS. ON THE CONTRARY, UNHCR
SHOULD BE REQUESTED TO CONSULT WITH DONORS WHEN THEY
INTEND TO USE FUNDS IN WAYS WHICH PRECLUDE THEIR FUNDING
ITEMS TO WHICH MAJOR DONORS ATTACH THE HIGHEST PRIORITY.

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